

DEPARTMENT OF TRANSPORTATION

[4910-EX-P]

Federal Motor Carrier Safety Administration

[Docket No. FMCSA-2007-27801; FMCSA-2007-28536; FMCSA-2008-0175; FMCSA-2008-0267; FMCSA-2009-0207; FMCSA-2011-0192; FMCSA-2013-0181; FMCSA-2013-0182]

Qualification of Drivers; Exemption Applications; Diabetes

AGENCY: Federal Motor Carrier Safety Administration (FMCSA), DOT.

ACTION: Notice of renewal of exemptions; request for comments.

SUMMARY: FMCSA announces its decision to renew exemptions for 99 individuals from its prohibition in the Federal Motor Carrier Safety Regulations (FMCSRs) against persons with insulin-treated diabetes mellitus (ITDM) from operating commercial motor vehicles (CMVs) in interstate commerce. The exemptions enable these individuals with ITDM to continue to operate CMVs in interstate commerce.

DATES: Each group of renewed exemptions were applicable on the dates stated in the discussions below and will expire on the dates stated in the discussions below. Comments must be received on or before [Insert date 30 days after date of publication in the FEDERAL REGISTER].

FOR FURTHER INFORMATION CONTACT: Ms. Christine A. Hydock, Chief, Medical Programs Division, 202-366-4001, fmcsamedical@dot.gov, FMCSA, Department of Transportation, 1200 New Jersey Avenue, S.E., Room W64-224, Washington, DC 20590-0001. Office hours are from 8:30 a.m. to 5:30 p.m., e.t., Monday through Friday, except

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Federal holidays. If you have questions regarding viewing or submitting material to the docket, contact Docket Services, telephone (202) 366-9826.

ADDRESSES: You may submit comments bearing the Federal Docket Management System (FDMS) Docket Nos. FMCSA-2007-27801; FMCSA-2007-28536; FMCSA-2008-0175; FMCSA-2008-0267; FMCSA-2009-0207; FMCSA-2011-0192; FMCSA-2013-0181; FMCSA-2013-0182 using any of the following methods:

- <u>Federal eRulemaking Portal</u>: Go to http://www.regulations.gov. Follow the online instructions for submitting comments.
- <u>Mail</u>: Docket Management Facility; U.S. Department of Transportation, 1200 New Jersey Avenue, S.E., West Building Ground Floor, Room W12-140, Washington, DC 20590-0001.
- Hand Delivery: West Building Ground Floor, Room W12-140, 1200 New Jersey
 Avenue, S.E., Washington, DC, between 9 a.m. and 5 p.m., e.t., Monday through
 Friday, except Federal Holidays.
- Fax: 1-202-493-2251.

<u>Instructions:</u> Each submission must include the Agency name and the docket number(s) for this notice. Note that all comments received will be posted without change to http://www.regulations.gov, including any personal information provided. Please see the Privacy Act heading below for further information.

<u>Docket:</u> For access to the docket to read background documents or comments, go to http://www.regulations.gov at any time or Room W12-140 on the ground level of the West Building, 1200 New Jersey Avenue, S.E., Washington, DC, between 9 a.m. and 5 p.m., e.t.,

Monday through Friday, except Federal holidays. The FDMS is available 24 hours each day e.t., 365 days each year. If you want acknowledgment that we received your comments, please include a self-addressed, stamped envelope or postcard or print the acknowledgement page that appears after submitting comments online.

<u>Privacy Act</u>: In accordance with 5 U.S.C. 553(c), DOT solicits comments from the public to better inform its rulemaking process. DOT posts these comments, without edit, including any personal information the commenter provides, to http://www.regulations.gov, as described in the system of records notice (DOT/ALL-14 FDMS), which can be reviewed at http://www.dot.gov/privacy.

I. Background

Under 49 U.S.C. 31136(e) and 31315, FMCSA may grant an exemption from the FMCSRs for a five-year period if it finds "such exemption would likely achieve a level of safety that is equivalent to or greater than the level that would be achieved absent such exemption." The statute also allows the Agency to renew exemptions at the end of the five-year period. FMCSA grants exemptions from the FMCSRs for a two-year period to align with the maximum duration of a driver's medical certification.

The 99 individuals listed in this notice have requested an exemption from the diabetes prohibition in 49 CFR 391.41(b)(3). Accordingly, the Agency will evaluate the qualifications of each applicant to determine whether granting the exemption will achieve the required level of safety mandated by statute.

The physical qualification standard for drivers regarding diabetes found in 49 CFR 391.41(b)(3) states that a person is physically qualified to drive a CMV if that person has no

established medical history or clinical diagnosis of diabetes mellitus currently requiring insulin for control. The Agency established the current requirement for diabetes in 1970 because several risk studies indicated that drivers with diabetes had a higher rate of crash involvement than the general population.

FMCSA established its diabetes exemption program, based on the Agency's July 2000 study entitled "A Report to Congress on the Feasibility of a Program to Qualify Individuals with Insulin-Treated Diabetes Mellitus to Operate in Interstate Commerce as Directed by the Transportation Act for the 21st Century." The report concluded that a safe and practicable protocol to allow some drivers with ITDM to operate CMVs is feasible. The September 3, 2003 (68 FR 52441), Federal Register notice in conjunction with the November 8, 2005 (70 FR 67777), Federal Register notice provides the current protocol for allowing such drivers to operate CMVs in interstate commerce.

FMCSA notes that section 4129 of the Safe, Accountable, Flexible and Efficient
Transportation Equity Act: A Legacy for Users requires the Secretary to revise its diabetes
exemption program established on September 3, 2003 (68 FR 52441). The revision must
provide for individual assessment of drivers with diabetes mellitus, and be consistent with the
criteria described in section 4018 of the Transportation Equity Act for the 21st Century (49
U.S.C. 31305). Section 4129 requires: (1) elimination of the requirement for three years of
experience operating CMVs while being treated with insulin; and (2) establishment of a
specified minimum period of insulin use to demonstrate stable control of diabetes before
being allowed to operate a CMV.

In response to section 4129, FMCSA made immediate revisions to the diabetes exemption program established by the September 3, 2003 notice. FMCSA discontinued use of the three-year driving experience and fulfilled the requirements of section 4129 while continuing to ensure that operation of CMVs by drivers with ITDM will achieve the requisite level of safety required of all exemptions granted under 49 U.S.C. 31136 (e). Section 4129(d) also directed FMCSA to ensure that drivers of CMVs with ITDM are not held to a higher standard than other drivers, with the exception of limited operating, monitoring and medical requirements that are deemed medically necessary. The FMCSA concluded that all of the operating, monitoring and medical requirements set out in the September 3, 2003, notice, except as modified, were in compliance with section 4129(d). Therefore, all of the requirements set out in the September 3, 2003, notice, except as modified by the notice in the Federal Register on November 8, 2005 (70 FR 67777), remain in effect.

II. Qualifications of Applicants

As of October 3, 2017, and in accordance with 49 U.S.C. 31136(e) and 31315, the following 16 individuals have satisfied the renewal conditions for obtaining an exemption from the rule prohibiting drivers with ITDM from driving CMVs in interstate commerce (76 FR 47291; 76 FR 61139):

Michael J. Alexander (MO)	Dean A. Chamberlin (NE)	Ronald D. Fatka (IA)
Frank B. Hernandez (MN)	Dale A. Iverson (UT)	John H. Krastel, Jr. (MD)
Edward Linhart (MA)	Larry D. Matson (MT)	David W. Payne (KS)
Jim B. Robertson II (KY)	Donald M. Rush, Jr. (GA)	Barry A. Sircy (KY)
John S. Starchevich (IA)	Michael B. Tortora (VT)	Charlotte C. Watson (CA)

Shaun M. Wheeler (CT)	

The drivers were included in docket number FMCSA-2011-0192. Their exemptions are applicable as of October 3, 2017, and will expire on October 3, 2019.

As of October 15, 2017, and in accordance with 49 U.S.C. 31136(e) and 31315, the following 43 individuals have satisfied the renewal conditions for obtaining an exemption from the rule prohibiting drivers with ITDM from driving CMVs in interstate commerce (72 FR 45480; 72 FR 58360; 73 FR 45519; 73 FR 61188; 78 FR 50486; 78 FR 65031):

Scott M. Aitcheson (MI)	Robert V. Balmes (IL)	Kenneth M. Brinker (SD)
Daniel A. Brown (IN)	Floyd G. Burbach (SD)	Frederick J. Caldarelli III (KS)
Jay P. Cave (IL)	William J. Compton (MI)	Brian R. Current (IA)
Mark A. Davis (AR)	Todd J. Donnelly (IA)	Carmine J. Fossile (MA)
Steven M. French (MI)	Philip P. Gray (VA)	John L. Hansen (MT)
Michael G. Harp (OK)	Darin D. Harries (MN)	James M. Holland (WA)
William E. Hollowell (MI)	Matthew S. Hooker (IN)	Cindy L. Hushin-Brink (PA)
Gregory A. Iverson (IA)	Bradley M. Johnson (ID)	Mark A. Jones (WI)
Michael J. Keating (IL)	Richard D. Knoche (IL)	Jonathan D. Koehn (NE)
Edward M. Mason (KY)	Harold W. McCullough (NE)	Kurt V. Miller (IL)
Tyree L. Murdock II (FL)	Thomas L. Nesbit (PA)	Richard Rodriguez (KS)
Scott D. Schultz (MN)	Mark W. Seem (IN)	Marvin R. Shipman (GA)
Chris W. Smaltz (AZ)	Randy E. Veit (IL)	Edwin C.E. Whitcomb (ND)
Steven S. Whitt, Sr. (MO)	Derek J. Wright (AL)	Donald W. Yeager (PA)

Mick B. Zoske (IA)	

The drivers were included in one of the following docket numbers: FMCSA-2007-27801; FMCSA-2008-0175; FMCSA-2013-0182. Their exemptions are applicable as of October 15, 2017, and will expire on October 15, 2019.

As of October 18, 2017, and in accordance with 49 U.S.C. 31136(e) and 31315, Justin R. Freeman (ID) has satisfied the renewal conditions for obtaining an exemption from the rule prohibiting drivers with ITDM from driving CMVs in interstate commerce (78 FR 38435; 78 FR 63294).

This driver was included in docket number FMCSA-2013-0181. The exemption is applicable as of October 18, 2017, and will expire on October 18, 2019.

As of October 19, 2017, and in accordance with 49 U.S.C. 31136(e) and 31315, the following 9 individuals have satisfied the renewal conditions for obtaining an exemption from the rule prohibiting drivers with ITDM from driving CMVs in interstate commerce (72 FR 50442; 72 FR 59332; 74 FR 41486; 74 FR 53583):

Jim E. Chester (IN)	Blaine H. Holmes (UT)	James R. Hudson (AZ)
Roger L. Kaufman (KY)	Clifford L. Rayl (IN)	Steven J. Shaw (NV)
Scott L. Stamstad (WI)	Kendell R. Strassman (WI)	Maurice L. Wedel (KS)

The drivers were included in one of the following docket numbers: FMCSA-2007-28536; FMCSA-2009-0207. Their exemptions are applicable as of October 19, 2017, and will expire on October 19, 2019.

As of October 22, 2017, and in accordance with 49 U.S.C. 31136(e) and 31315, the following 9 individuals have satisfied the renewal conditions for obtaining an exemption from the rule prohibiting drivers with ITDM from driving CMVs in interstate commerce (73 FR 52451; 73 FR 63041):

Michael B. Bennington, Sr.	Larry J. Eischens (SD)	David J. Hanzl (NY)
(PA)		
Thomas R. Jones (OH)	John G. Schaible, Jr. (NY)	Rory J. Seleman (IL)
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Chase M. Wells (NY)	Laurie E. White (NY)	Craig E. Wolf (IL)
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The drivers were included in docket number FMCSA-2008-0267. Their exemptions are applicable as of October 22, 2017, and will expire on October 22, 2019.

As of October 23, 2017, and in accordance with 49 U.S.C. 31136(e) and 31315, the following 13 individuals have satisfied the renewal conditions for obtaining an exemption from the rule prohibiting drivers with ITDM from driving CMVs in interstate commerce (78 FR 38435; 78 FR 63294):

Craig W. Blackner (UT)	John L. Fischer (ND)	Douglas E. Gibbs (TX)
Clarence H. Holliman Jr. (MS)	Tracy S. Johnson (FL)	Chad D. Labonte (ID)
Jason J. Marks (LA)	Keith R. McKeever (PA)	Alberto Ramirez (CA)
Brian S. Ruth (AK)	Ronald S. Smith (NJ)	Lawrence E. Starks Sr. (IN)
Calvin C. Wallingford (NY)		

The drivers were included in docket number FMCSA-2013-0181. Their exemptions are applicable as of October 23, 2017, and will expire on October 23, 2019.

As of October 28, 2017, and in accordance with 49 U.S.C. 31136(e) and 31315, Ricky A. Root (IL) has satisfied the renewal conditions for obtaining an exemption from the rule prohibiting drivers with ITDM from driving CMVs in interstate commerce (78 FR 50486; 78 FR 65031).

This driver was included in docket number FMCSA-2013-0182. The exemption is applicable as of October 28, 2017, and will expire on October 28, 2019.

As of October 30, 2017, and in accordance with 49 U.S.C. 31136(e) and 31315, the following 7 individuals have satisfied the renewal conditions for obtaining an exemption from the rule prohibiting drivers with ITDM from driving CMVs in interstate commerce (78 FR 50486; 78 FR 65031):

Peter Engel (PA)	Jhon A. Fitzgerald (ME)	Lewis E. Forrester (PA)
Ray Harrison (MD)	Charles LaBruno (PA)	Shawn E. Marks (PA)
Donald G. Staggs (CA)		

The drivers were included in docket number FMCSA-2013-0182. Their exemptions are applicable as of October 30, 2017, and will expire on October 30, 2019.

III. Request for Comments

In accordance with 49 U.S.C. 31136(e) and 31315, FMCSA requests public comment from all interested persons on the exemption petitions described in this notice. We will consider all comments received before the close of business on the closing date indicated in the dates section of the notice.

You may submit your comments and material online or by fax, mail, or hand delivery, but please use only one of these means. FMCSA recommends that you include your name and

a mailing address, an email address, or a phone number in the body of your document so that FMCSA can contact you if there are questions regarding your submission.

To submit your comment online, go to http://www.regulations.gov and in the search box insert the docket number FMCSA-2007-27801; FMCSA-2007-28536; FMCSA-2008-0175; FMCSA-2008-0267; FMCSA-2009-0207; FMCSA-2011-0192; FMCSA-2013-0181; FMCSA-2013-0182 and click the search button. When the new screen appears, click on the blue "Comment Now!" button on the right hand side of the page. On the new page, enter information required including the specific section of this document to which each comment applies, and provide a reason for each suggestion or recommendation. If you submit your comments by mail or hand delivery, submit them in an unbound format, no larger than 8½ by 11 inches, suitable for copying and electronic filing. If you submit comments by mail and would like to know that they reached the facility, please enclose a stamped, self-addressed postcard or envelope.

We will consider all comments and materials received during the comment period. FMCSA may issue a final determination at any time after the close of the comment period.

IV Viewing Comments and Documents

To view comments, as well as any documents mentioned in this preamble, go to http://www.regulations.gov and in the search box insert the docket number FMCSA- 2007-27801; FMCSA-2007-28536; FMCSA-2008-0175; FMCSA-2008-0267; FMCSA-2009-0207; FMCSA-2011-0192; FMCSA-2013-0181; FMCSA-2013-0182 and click "Search." Next,

click "Open Docket Folder" and you will find all documents and comments related to this notice.

Issued on: November 17, 2017

Larry W. Minor
Associate Administrator for Policy

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